

116TH CONGRESS  
2D SESSION

# H. R. 7673

To ensure the United States diplomatic workforce at all levels reflects the diverse composition of the United States.

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## IN THE HOUSE OF REPRESENTATIVES

JULY 20, 2020

Ms. BASS (for herself, Mr. MEEKS, Ms. LEE of California, Mr. Sires, Ms. JUDY CHU of California, Mr. CASTRO of Texas, Mr. EVANS, Ms. JAYAPAL, Ms. HAALAND, Mrs. HAYES, and Ms. OMAR) introduced the following bill; which was referred to the Committee on Foreign Affairs

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# A BILL

To ensure the United States diplomatic workforce at all levels reflects the diverse composition of the United States.

1       *Be it enacted by the Senate and House of Representa-  
2       tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Represent America  
5       Abroad Act of 2020”.

6       **SEC. 2. FINDINGS.**

7       Congress finds the following:

8           (1) As the United States becomes more racially  
9       and ethnically diverse, the Department of State

1 must continue to invest in policies to recruit, retain,  
2 and develop the best and brightest from the full  
3 spectrum of American society in order to be better  
4 positioned to advance United States interests  
5 abroad.

6 (2) Foreign Service officers are America's face  
7 to the world. Thus, the workforce must represent the  
8 United States commitment to inclusion and diversity  
9 in order to effectively advance American values on  
10 the world stage.

11 (3) The Department of State must embrace  
12 policies that recruit professionals from the broadest  
13 possible pool of talent and retain them in order to  
14 significantly increase diversity in the Foreign Serv-  
15 ice. Timely action to increase diversity at the mid-  
16 levels is crucial, as it takes approximately nine years  
17 for an entry level Foreign Service officer (class 6, 5,  
18 4) to rise to the mid-ranks of the Foreign Service  
19 (class 3, 2, or 1).

20 (4) A February 2020 report by the Government  
21 Accountability Office found barriers to a diverse and  
22 inclusive workforce at the Department of State, es-  
23 pecially at the mid-career and senior levels. Individ-  
24 uals who are racial or ethnic minorities comprise  
25 only 24 percent of Foreign Service officers as a

1 whole. At the executive level, individuals who are ra-  
2 cial or ethnic minorities comprise only 13 percent.  
3 This means that the leadership is the least diverse  
4 level within the Foreign Service.

5 (5) In the past, the Department of State has  
6 acknowledged its lack of workforce diversity and  
7 pledged to take concrete steps to address the prob-  
8 lem. In 2017, then-Secretary of State Rex Tillerson  
9 recognized a great diversity gap in the Department  
10 of State and former Secretary of State John Kerry  
11 noted that in order to represent the United States,  
12 the Department of State must have a workforce that  
13 reflects the rich composition of its citizenry. Yet  
14 there has been no concrete plan to address the lack  
15 of diversity at the mid-career and senior levels.

16 **SEC. 3. DECLARATION OF NATIONAL INTEREST; STATE-  
17 MENT OF POLICY.**

18 (a) DECLARATION OF NATIONAL INTEREST.—Con-  
19 gress declares that it is in the national interest of the  
20 United States to ensure that the members of the United  
21 States Foreign Service workforce be representative of the  
22 American people.

23 (b) STATEMENT OF POLICY.—It shall be the policy  
24 of the Department of State—

1                             (1) to strengthen the Foreign Service workforce  
2                             by bolstering the diversity of those who represent  
3                             Americans abroad;

4                             (2) to treat the people of the Foreign Service  
5                             as its primary asset, and as such, hold as a central  
6                             tenet making strides in increasing minority represen-  
7                             tation at all levels of the Foreign Service workforce  
8                             to secure the country's national interests; and

9                             (3) in accordance with the Foreign Service Act  
10                             of 1980, to attract highly qualified, mid-career pro-  
11                             fessionals who are also American minorities, through  
12                             a pathway program for entry into the Foreign Serv-  
13                             ice.

14 **SEC. 4. AUTHORIZATION.**

15                             (a) IN GENERAL.—Not later than 180 days after the  
16                             date of the enactment of this Act, the Secretary of State  
17                             shall establish a program, which shall be known as the  
18                             “Represent America Mid-Career Foreign Service Entry  
19                             Program” (in this section referred to as the “Program”),  
20                             to be administered jointly by the Director General of the  
21                             Foreign Service and the Director of Global Talent Man-  
22                             agement, to identify, attract, and welcome mid-career pro-  
23                             fessionals who are from minority groups into the Foreign  
24                             Service.

25                             (b) ELEMENTS OF PROGRAM.—

1                             (1) PROGRAM REQUIREMENTS.—The Secretary  
2       of State shall carry out the following with respect to  
3       the Program:

4                             (A) Establish and publish on the Depart-  
5       ment’s website eligibility criteria for candidates  
6       to participate in the program.

7                             (B) Carry out countrywide recruitment ef-  
8       forts to attract highly qualified, mid-career pro-  
9       fessionals from minority groups, such as the  
10      following:

11                             (i) Community agencies and organiza-  
12      tions.

13                             (ii) Faith-based organizations.

14                             (iii) Community events.

15                             (iv) Professional associations.

16                             (v) Colleges and universities, including  
17      historically Black colleges and universities  
18      and other minority-serving institutions  
19      such as Hispanic-serving institutions,  
20      Asian American and Native American Pa-  
21      cific Islander-serving institutions, Amer-  
22      ican Indian Tribally controlled colleges and  
23      universities, Alaska Native and Native Ha-  
24      waiian-serving institutions, Tribal colleges  
25      and universities, Predominantly Black In-

1                   stitutions, and Native American-serving,  
2                   Nontribal institutions.

3                   (vi) Diplomats in residence.  
4                   (vii) Job fairs.  
5                   (viii) Newspaper/magazines/journals.  
6                   (ix) Radio stations and programs.  
7                   (x) Websites, webcasts, podcasts, and  
8                   other online channels.

9                   (C) Recruit eligible candidates for the Pro-  
10                  gram.

11                  (D) Develop a structured program that in-  
12                  cludes as part of the initial training, a class or  
13                  module that specifically prepares participants  
14                  for life in the Foreign Service, including con-  
15                  veying to such participants essential elements of  
16                  the practical knowledge that is normally ac-  
17                  quired during a Foreign Service Officer's initial  
18                  assignments.

19                  (E) Include appropriate mentorship and  
20                  other career development opportunities, such as  
21                  leadership training, for Program participants.

22                  (2) OVERALL QUALIFICATIONS.—In recruiting,  
23                  training, and assigning members of the Program,  
24                  the Secretary of State should seek highly qualified

1       minority individuals who are mid-career profes-  
2       sionals—

3                     (A) with diverse work experience who have  
4                     capabilities, insights, techniques, and experi-  
5                     ences that would serve to enrich the Foreign  
6                     Service workforce and empower it to perform  
7                     more effectively;

8                     (B) with demonstrated knowledge of, expe-  
9                     rience with, and interest in United States for-  
10                    eign policy and national security and inter-  
11                    national affairs, including knowledge of the af-  
12                    fairs, cultures, and languages of other coun-  
13                    tries;

14                    (C) with demonstrable leadership skills and  
15                    the potential for further growth;

16                    (D) that demonstrate a track record of col-  
17                    laboration, team-building, and stakeholder man-  
18                    agement skills;

19                    (E) with demonstrated capacity for critical  
20                    thinking and analytical skills, including the  
21                    ability to synthesize information into clear and  
22                    concise recommendations;

23                    (F) with strategic thinking, and ability to  
24                    solve complex problems;

1                             (G) with flexibility, adaptability, and deter-  
2                             mination; and

3                             (H) who are United States citizens with  
4                             worldwide service availability and who are able  
5                             to obtain appropriate security and medical  
6                             clearances.

7                 (c) ADVANCEMENT FROM PROGRAM.—Candidates  
8     who are accepted into the Program in accordance with the  
9     qualifications and requirements of this section shall have  
10   the opportunity to advance to the Foreign Service oral as-  
11   essment for potential entry as the appropriate class of  
12   mid-level Foreign Service officer in accordance with the  
13   candidate's professional qualifications.

14         (d) MID-CAREER PROFESSIONAL DEFINED.—For  
15   purposes of the Program, the term “mid-career profes-  
16   sional” means an individual who has the skills and experi-  
17   ence to serve as a mid-level Foreign Service officer (class  
18   3, 2, or 1) and who meets any of the following criteria,  
19   consistent with the merit-based principles and core pre-  
20   cepts set forth in the Foreign Affairs Manual and Hand-  
21   book and in accordance with applicable requirements of  
22   the Foreign Service Act of 1980:

23                             (1) An individual with 8+ years of professional  
24                             experience and a bachelor's degree from an accred-  
25                             ited college or university in selected fields of study

1       representing the needs of the Department of State,  
2       including public policy, public administration, interna-  
3       tional law, international relations, political science,  
4       foreign languages, business administration, econom-  
5       ics, history, sociology, geography, social or cultural  
6       anthropology, statistics, or the humanities.

7               (2) An individual with 7+ years of professional  
8       experience and a master's degree from an accredited  
9       college or university in selected fields of study rep-  
10      resenting the needs of the Department of State, in-  
11      cluding any field listed in paragraph (1).

12               (3) An individual with 5+ years of professional  
13       experience and doctoral degree from an accredited  
14       college or university in selected fields of study rep-  
15      resenting the needs of the Department of State, in-  
16      cluding any field listed in paragraph (1).

17 **SEC. 5. REPORTS.**

18       (a) INITIAL REPORT.—Not later than 180 days after  
19       the date of the enactment of this Act, the Secretary shall  
20      submit to the Committee on Foreign Affairs of the House  
21      of Representatives and the Committee on Foreign Rela-  
22      tions of the Senate a report on a plan to establish the  
23      Represent America Mid-Career Foreign Service Entry  
24      Program.

1       (b) ANNUAL UPDATE.—Annually thereafter, the Sec-  
2 retary shall submit to the Committee on Foreign Affairs  
3 of the House of Representatives and the Committee on  
4 Foreign Relations of the Senate a report on the status  
5 of the Represent America Mid-Career Foreign Service  
6 Entry Program. Each such report shall include the fol-  
7 lowing information with respect to the previous year:

8                 (1) The number of candidates approved for the  
9 program.

10                 (2) The number of candidates who began par-  
11 ticipating, including anonymized information on such  
12 candidates' backgrounds with respect to education  
13 and prior work experience and grade level at which  
14 the candidate entered the Foreign Service.

15                 (3) A breakdown of the number of participants  
16 recruited into and advancing from the program by  
17 ethnicity and sex.

18                 (4) A disaggregation by Foreign Service cone  
19 and post (including identifying whether the post is  
20 hard-to-fill) assigned to each participant advancing  
21 from the program.

22                 (5) Program attrition rates and retention data,  
23 including information on how such data compares to  
24 the data reported in the most recent prior submis-  
25 sion of such report.

1                   (6) Information on the Department's recruiting  
2                   efforts for the program, including an outreach strat-  
3                   egy detailing resources allocated to outreach, as well  
4                   as where, how, and when outreach will be carried  
5                   out.

6                   (7) Information on the Department's efforts to  
7                   improve the efficacy of the program and promote re-  
8                   tention of program participants.

